

Agenda

**Meeting: Harrogate and Knaresborough Area
Constituency Committee**

**Venue: Remote live broadcast meeting using
Microsoft Teams**

**Date: 9.30am on Thursday 12 November
2020**

Pursuant to The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority Police and Crime Panel Meetings) (England and Wales) Regulations 2020, this meeting will be held using video conferencing with a live broadcast to the Council's YouTube site. Further information on this is available on the committee pages on the Council website - <https://democracy.northyorks.gov.uk/>

The meeting will be available to view once the meeting commences, via the following link - www.northyorks.gov.uk/livemeetings Recording of previous live broadcast meetings are also available there.

Business

1. **Welcome by the Chairman, introductions and apologies for absence**
2. **Minutes of the meeting held on 9 January 2020** (Pages 4 to 10)
3. **Any Declarations of Interest**
4. **Public Questions or Statements**

Members of the public may ask questions or make statements at this meeting if they have given notice and provided the text to Ruth Gladstone of Democratic Services (*contact details below*) no later than midday on Monday 9 November 2020. Each speaker should

limit themselves to 3 minutes on any item. Members of the public who have given notice will be invited to speak:-

- at this point in the meeting if their questions/statements relate to matters which are not otherwise on the Agenda (subject to an overall time limit of 30 minutes);
- when the relevant Agenda item is being considered if they wish to speak on a matter which is on the Agenda for this meeting.

If you are exercising your right to speak at this meeting, but do not wish to be recorded, please email Ruth Gladstone prior to the day of the meeting.

5. Schools, Educational Achievement and Finance – Joint report of the Strategic Planning Manager, Assistant Director – Strategic Resources, and the Assistant Director Inclusion (Children and Young People’s Service Directorate)

(Pages 11 to 22)

Purpose of the report: To inform Members of the local educational landscape, educational achievement and the financial challenges which affect schools in the Harrogate and Knaresborough constituency area.

6. Updates, as follows, from the Leader and Executive Members:-

- (a) **County Council Finances** – County Councillor Les and/or County Councillor Gareth Dadd to report orally
- (b) **Stronger Communities** – County Councillor David Chance to report orally
- (c) **Access** – County Councillor Don Mackenzie to report orally
- (d) **Adult Services** – County Councillor Michael Harrison to report orally

7. Round Table – Opportunity for Members to highlight local issues

Due to officer availability, item 8 will be taken at 11am or as soon as possible after 11am

8. North Yorkshire Healthy Child Programme – Public Consultation on Service Changes – Report of the Principal Democratic Services Officer

(Pages 23 to 48)

Purpose of the report: To invite the Area Constituency Committee to comment on this consultation.

9. Committee Work Programme – Report of the Principal Democratic Services Officer

(Pages 49 to 52)

Purpose: To ask Members to consider, amend and add to the Committee’s work programme.

Barry Khan, Assistant Chief Executive (Legal and Democratic Services)
County Hall, Northallerton

HARROGATE AND KNARESBOROUGH AREA CONSTITUENCY COMMITTEE

Membership

County Councillors (13)			
	<i>Councillors Name</i>	<i>Political Group</i>	<i>Electoral Division</i>
1	BROADBANK, Philip	Liberal Democrat	Harrogate Starbeck
2	CLARK, Jim	Conservative	Harrogate Harlow
3	COOPER, Richard	Conservative	Harrogate Central
4	ENNIS, John	Conservative	Harrogate Oatlands
5	GOODE, David	Liberal Democrat	Knaresborough
6	HARRISON, Michael	Conservative	Lower Nidderdale and Bishop Monkton
7	HASLAM, Paul	Conservative	Harrogate Bilton and Nidd Gorge
8	MACKENZIE, Don	Conservative	Harrogate Saltergate
9	MANN, John	Chairman	Conservative
10	METCALFE, Zoe	Vice-Chairman	Conservative
11	TROTTER, Cliff	Conservative	Pannal and Lower Wharfedale
12	WEBBER, Geoff	Liberal Democrat	Harrogate Bilton and Nidd Gorge
13	WINDASS, Robert	Conservative	Boroughbridge
Total Membership – (13)		Quorum – (3)	

North Yorkshire County Council

Harrogate and Knaresborough Area Constituency Committee

Minutes of the meeting held on Thursday 9 January 2020 at 9.30 am at the Cairn Hotel, Ripon Road, Harrogate

Present:-

Members:-

County Councillor John Mann (in the Chair); County Councillors Philip Broadbank, Jim Clark, Richard Cooper, David Goode, Paul Haslam, Don Mackenzie, Cliff Trotter, Geoff Webber and Robert Windass

In Attendance:-

County Councillor Carl Les (Leader of the County Council) and County Council David Chance (Executive Member for Stronger Communities)

From TalkTalk plc: - Paul Crane (Head of Engagement and Rollout, FibreNation)

County Council Officers: - Gary Fielding (Corporate Director – Strategic Resources), Melisa Burnham (Area Highways Manager, Business and Environmental Services Directorate), Ruth Gladstone (Principal Democratic Services Officer), and Luke MacKintosh and Michael Cratchley (Business Support)

Five members of the public

Apologies for Absence:-

Apologies for absence were received from County Councillors John Ennis, Michael Harrison and Zoe Metcalfe.

Copies of all documents considered are in the Minute Book

57. Minutes

Resolved –

That the Minutes of the meeting held on 7 November 2019, having been printed and circulated, be taken as read and be confirmed and signed by the Chairman as a correct record.

58. Declarations of Interest

There were no declarations of interest.

59. County Council Budget 2020/21

Considered –

The presentation by the Corporate Director – Strategic Resources concerning the County Council's budget for 2020/21.

The presentation set out information regarding: - the County Council's current financial position; the impact of the 2020/21 local government settlement on the County Council's budget and its medium term financial strategy; options for the County Council when setting its Council Tax precept for 2020/21; Harrogate and Knaresborough specific issues; and the risks and issues facing the County Council.

It was noted that the County Council was undertaking an on-line consultation regarding its budget and comments were being sought by 20 January 2020. Subsequently the budget would be discussed at a meeting of the full County Council in February 2020.

The Corporate Director – Strategic Resources responded to Members' questions. During discussion, the Corporate Director – Strategic Resources undertook to take back the following concerns and comments expressed by Members:-

- Concern that the amount of accommodation for homeless young people might be reduced because having such accommodation affected such people for the rest of their lives.
- A comment of a Member that councils spent considerable amounts of money on children in difficult circumstances but did so without improving the life chances of such children. The Corporate Director – Strategic Resources responded that children and families who required intensive support from the County Council did cost significant amounts of money. He advised, however, that North Yorkshire County Council's Children's Services were rated as outstanding and a recent bench-marking exercise had shown that the County Council provided such services at lower costs than any other authority involved in that exercise. He added that he would, however, refer the Member's comment back to the Children and Young People's Directorate.

Resolved –

That the presentation, together with Members' concerns and comments which the Corporate Director – Strategic Resources has undertaken to take back, be noted.

60. TalkTalk FibreNation Rollout in Harrogate

Considered –

The presentation by Paul Crane (Head of Engagement and Rollout, FibreNation) concerning FibreNation's rollout of full fibre infrastructure in the Harrogate, Knaresborough and Ripon area. (It was noted that FibreNation was a wholly-owned subsidiary of TalkTalk plc.)

Paul Crane explained that a full fibre network was required because the existing copper network was designed for voice, email and web browsing services only. Subsequently there had been an increase in the range of devices now used in properties (eg video services, cameras, Social Care telecare services, contactless transactions) and such devices, together with the band-widths now required, was putting huge pressure on the existing copper network. It was also explained that the United Kingdom lagged behind many other countries in terms of full fibre connectivity. This had been recognised by the Government and industry regulators who had responded with additional funding and had opened-up the existing infrastructure so that companies, such as FibreNation, could access existing ducting and poles for the purpose of creating fibre networks.

In the Harrogate, Knaresborough and Ripon area, FibreNation had commenced construction work to create a new full fibre network for the 52,000 properties in that area. Between 50% and 60% of the new network would be provided by accessing the ducting and poles of the existing copper network. The remainder would involve some form of construction work, eg cutting swatches in the pavement or lifting paving stones, in order to lay the new fibre network. The programme of works was likely to take about 2½ years in order to achieve a balance between doing the work quickly and doing it with the least disruption possible. Communication was vitally important to FibreNation and their plans included delivering communications to all properties adjacent to construction locations and to others who could benefit from the new network once it was installed.

County Councillor Don Mackenzie (Executive Member for Access) highlighted that FibreNation's work was quite separate to the full fibre network which the County Council was providing to connect 341 public buildings throughout North Yorkshire. FibreNation's work was also separate to NYnet's Superfast Broadband project which aimed to provide connectivity, mainly using cabinets and copper wires, in those parts of the County where the private sector felt it was not worth their while in going.

Members expressed the following comments:-

- Members welcomed FibreNation's work, describing it as "all good news". They also commented that they were very pleased that FibreNation and NYnet would be making North Yorkshire one of the best IT and digitally connected Counties in the country.
- As Highway Authority, the County Council was always concerned about the quality of utility companies' reinstatement works and the integrity of its highways and footpaths. Members were reassured to hear that there had been regular communication between FibreNation and staff in the County Council's Area 6 Highways Office.

The Chairman thanked Paul Crane for his presentation.

Resolved –

That the situation be noted.

61. Public Questions or Statements

A statement was made by Mr John Branson (local resident). The statement and the response made by officers at the meeting are set out below.

Mr John Branson - Harrogate Congestion Study "Master Plan":-

I would like to endorse the statement made by the Harlow and Pannal Ash Residents' Association at the last meeting which said that: "we see no real evidence of a Master Plan, only development specific applications, with little to link them, and certainly no overall context.

It is now over two years since the Harrogate Relief Road Review was published. Since then there has been the Congestion Report and a public consultation, but the above comment seems to indicate that the message has not got through to the public that North Yorkshire County Council is serious in trying to solve the congestion within the study area.

The nearest we have to a Master Plan is appendix E in the Congestion Study (Ref 1.) It sets out a plan of action in the form of two packages and interventions,

each of which is discussed in detail in the Harrogate Relief Road and Congestion Studies.

There seems to be a great reluctance to associate any present work to these interventions. For example, in the Results of the Congestion Study Public Engagement (Ref 2 section 7) there is no mention of any of the interventions.

There have been a number of studies or “specific applications”. Even if they do not mention being part of the Congestion Study I see no reason why the minutes of these meetings cannot associate them with the relevant intervention.

For example: this meeting has a report on the Cycle Path Network Provision, which could have been presented as part of intervention F1 (Implementation of Cycling Infrastructure Plan.) It also has the Walking Infrastructure Plan which could have been presented as part of intervention G1 (Walking.)

Progress is being made on solving congestion. There is a summary in the background to the Results of the Congestion Study Public Engagement (Ref 2 section 2) which includes, for example, Bond End. This has been successful in improving traffic flow, but its success is not being promoted as part of the Congestion Study. In contrast, the web site Possible Next Steps (ref 3) reads as if you are starting the Congestion Study all over again!

Because each study appears to be happening in isolation there definitely seems to be a need for somebody to co-ordinate all the different independent studies and be in overall control of a plan. This has been suggested, according to the minutes of the last meeting, by one member of this committee and I hope it will be supported by all of you. Otherwise, the above statement “we see no real evidence of a Master Plan, only development specific applications, with little to link them, and certainly no overall context,” will continue to be true and will be so for the foreseeable future.

The response was made by Melisa Burnham (Area Highways Manager) on behalf of Andrew Bainbridge (Team Leader for Transport Planning, Business and Environmental Services Directorate). The response is set out below:-

Firstly, I believe the Harlow and Pannal Ash Residents' Association reference to a Master Plan relates to the approach being taken by Harrogate Borough Council to the mitigation of traffic from Local Plan developments in the west of Harrogate rather than to the County Council's approach to seeking solutions to congestion across the whole of Harrogate.

With regards to any suggestion of a congestion Master Plan, the County Council are indeed working to develop what, in effect, will be a Master Plan. In presenting the results of the Harrogate Congestion Study to this Committee in August last year, and based on the outcomes of the consultation, Officers suggested further developing a series of interrelated specific schemes at specific locations which together would form a package to address congestion across the two towns. This suggestion was agreed by the County Council's Executive on 15 October and work has now commenced on a 'Harrogate Transport Improvements Package' (HTIP) to develop these schemes with a view to seeking funding from Government or other sources to deliver them on the ground. This is, in no way, 'starting the Congestion Study all over again'. Rather it is developing the 'concepts' considered as part of the Congestion Study into specific schemes at specific locations.

With regards to the reports being considered today, these were specifically requested by this Area Constituency Committee and, whilst being relevant to

the Harrogate Transport Improvements Programme, are actually an update on the County Council's policy approach to cycling and on the ongoing development of a Walking Infrastructure Plan rather than being specific parts of HTIP.

Future meetings of this Committee will receive updates on the development of HTIP and ultimately make recommendations on which schemes to include in the final package for potential funding and delivery.

62. Cycle Path Network Provision

Considered –

The report of the Corporate Director – Business and Environmental Services which outlined the County Council's approach to cycle path network provision.

County Councillor Geoff Webber expressed concern about the availability of funding to maintain existing cycle paths. He suggested that maintaining existing cycling paths was more important than providing new ones. County Councillor Geoff Webber referred to an existing cycle path which flooded regularly and could not be used, at such times, by school pupils due to safety reasons. He advised that he had offered to use his Environmental Locality Budget for maintaining this cycle path. County Councillor Don Mackenzie (Executive Member for Highways) advised that he was unaware of the maintenance problem with this cycle path and asked County Councillor Geoff Webber to contact him outside the meeting so that County Councillor Don Mackenzie could take up the matter.

Resolved –

That the content of the report be noted.

63. Update on the Walking Infrastructure Plan for Harrogate and Knaresborough

Considered –

The report of the Corporate Director – Business and Environmental Services which provided an update on the work being undertaken to produce a walking infrastructure plan for Harrogate and Knaresborough.

Resolved –

That the content of the report be noted.

64. Committee Work Programme

Considered –

The report of the Principal Democratic Services Officer which invited Members to consider, amend and add to the Committee's work programme.

The following updates were reported verbally:-

- One of the Committee's forthcoming meetings was likely to need to be re-organised to a Friday to suit the parliamentary commitments of Andrew Jones MP.

- Reports regarding Non Crime Data were being organised for all six of the Area Constituency Committees. However, a Non Crime Data report was unlikely to be available for this Committee's meeting to be held on 19 March 2020 and this topic therefore needed to be rescheduled for a later meeting.
- The update concerning implementation of the Pupil Referral Service reorganisation needed to be re-scheduled, from the Committee's 19 March 2020 meeting, to its meeting in June 2020 because there would be relatively little to report in March 2020 as much was in the Regional Schools Commissioner's hands.

The Chairman outlined the topics scheduled to be considered at each of the Committee's forthcoming meetings.

County Councillor Geoff Webber suggested that, if the cyber-crime presentation was going to meetings of all six Area Constituency Committees, it might instead go to a Members' Seminar in order to save officer resources. The Principal Democratic Services Officer undertook to look into that suggestion and, following consultation with the Chairman, to get back to County Councillor Geoff Webber with a response.

County Councillor Paul Haslam suggested the inclusion, in the Committee's Work Programme, of an analysis of the home to school bus service within the Harrogate and Knaresborough constituency area, seeking the following information:-

- how many pupils used the home to school bus service?
- which schools were not provided for by the County Council?
- how many pupils were:- (i) using public transport, (ii) using the home to school bus service provided by the County Council, (iii) were walking to school, (iv) were cycling to school?
- of the pupils who were eligible to receive the home to school bus service, how many actually used that provision?

County Councillor Paul Haslam explained that his aim was to reduce traffic congestion and he would like to understand whether there was anything else which could be done with regard to transporting pupils to/from schools.

The Committee discussed whether it wished to seek the information suggested by County Councillor Paul Haslam. During discussion, Members highlighted the following:-

- All secondary schools in the Harrogate urban area were Academies. Academies made their own provision.
- The suggestion would require a huge amount of work by officers. Members questioned whether it would be worth using tax payers' money to ask officers to provide such information.
- The Committee should spend its time on things it was able to influence.

The Chairman undertook to give further consideration to the request, taking into account the various comments which had been made during the Committee's discussion, and to advise County Councillor Paul Haslam of the decision regarding whether his suggestion would be included on the Committee's Work Programme. The Chairman also undertook to copy all other Members of the Committee into the response sent to County Councillor Paul Haslam. In response to questions from County Councillor Geoff Webber, the Chairman confirmed that County Councillor Paul

Haslam's suggested topic would only be included in the Work Programme if the Area Constituency Committee agreed to that.

Resolved –

That the Work Programme be approved, subject to:-

- (a) One meeting of the Committee in 2020 being rearranged, if necessary, to a Friday to suit the parliamentary commitments of Andrew Jones MP.
- (b) The topic of Non-Crime Data being re-scheduled, from the meeting on 19 March 2020, to another meeting later in the year.
- (c) The update concerning implementation of the Pupil Referral Service being re-scheduled, from the meeting on 19 March 2020, to the Committee's meeting to be held in June 2020.
- (d) Research and consultation with the Chairman concerning whether to refer, to a Members' Seminar, the cyber-crime presentation currently scheduled for the Committee's meeting on 19 March 2020.

The meeting concluded at 11.20am.

RAG



**North Yorkshire County Council
Harrogate and Knaresborough Area Constituency Committee
12 November 2020**

Schools, educational achievement and sustainability

1.0 Purpose of the Report

- 1.1** To inform Members of the local educational landscape, educational achievement and the financial challenges which affect schools in the Harrogate and Knaresborough constituency committee area

2.0 Local educational landscape

- 2.1** There are now 19 primary academies and 4 secondary academies within the Harrogate and Knaresborough constituency area. The academy conversion rate is higher within the constituency area than the county as a whole (63.3% of primary schools in the area compared to 28.3% in North Yorkshire, and 57.1% of secondary schools in the area, compared to 56% in North Yorkshire).

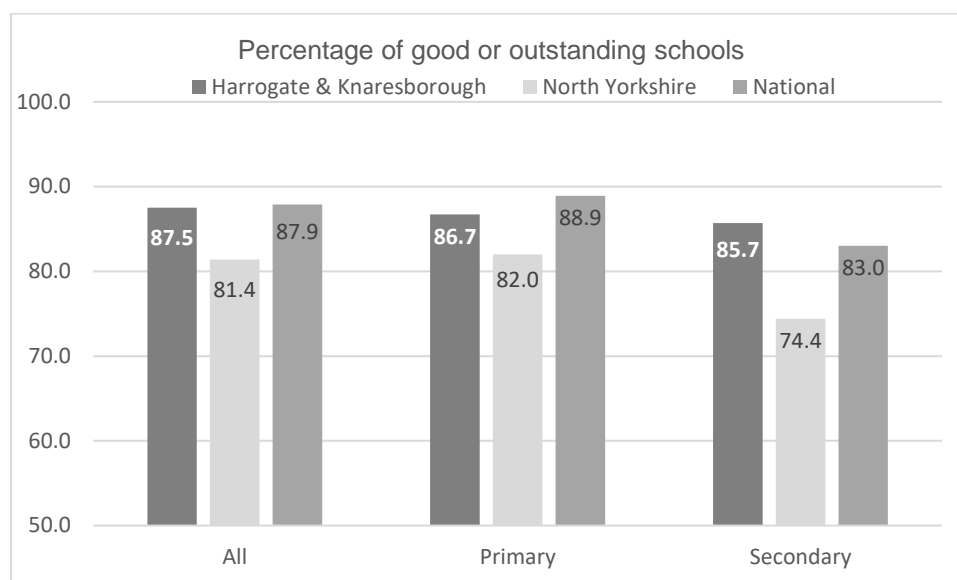
Summary of schools' status – October 2020

	Schools in North Yorkshire		Schools in Harrogate & Knaresborough ACC	
Primary Maintained	218	71.7%	11	36.7%
Primary Academy & Free School	86	28.3%	19	63.3%
Total	304		30	
Secondary Maintained	19	44%	3	42.9%
Secondary Academy	24	56%	4	57.1%
Total	43		7	
Special Maintained	8	80%	1	50%
Special Academy	2	20%	1	50%
Total	10		2	
PRU Maintained	4	80%	0	100%
PRU Academy	1	20%	1	
Total	5		1	
Total maintained	249	69%	15	37.5%
Total Academy	113	31%	25	62.5%
Overall Total	362		40	

3.0 School standards

3.1 School Ofsted judgements

In the constituency area 86.7 per cent of primary schools are judged good or outstanding by Ofsted, which is above the North Yorkshire and slightly below national benchmarks. Performance is stronger for secondary schools with 85.7 per cent judged good or outstanding which is above all benchmarks.



There is 1 primary school judged 'Inadequate' and 3 at 'Requires Improvement'. There is 1 secondary school judged 'Requires Improvement'.

3.2 Attainment overall

Following the Coronavirus pandemic and lockdown, pupils in all phases of schooling did not sit formal examinations. This means that for GCSE and A Levels, pupils' grades are based on centre assessed grades (CAGs) or the grade calculated by the exam board during the standardisation process, whichever is higher. Schools followed rigorous guidance in order to make sure that their CAGs were as accurate as possible. Since government guidance states that 2020 outcomes must not be used for monitoring and accountability purposes, the Local Authority will not be publishing 2020 examination results or outcomes at any key stage. With regard to Ofsted, inspections have ceased and will not be reinstated until January 2021 although Ofsted 'visits' will be undertaken during the Autumn term in order to gather information about how schools across the country are managing the full return to school. Guidelines to Ofsted inspectors say that the data and information will be based on 2019 exam results.

Both primary and secondary attainment in the constituency is above all benchmarks.

3.3 The following sections provide 2019 outcomes on:

- Early Years Foundation Stage Profile – assessment at the end of reception (4-5 year olds)
- Key Stage 2 – assessment at the end of primary school (10-11 year olds)
- Key Stage 4 – assessment at the end of secondary school (15-16 year olds)
- Key Stage 5 – assessment at the end of sixth form college (17-18 year olds)

3.4 Early Years Foundation Stage Profile

73.2% of children in the constituency area achieved a Good Level of Development. The level of performance has reduced since 2017 but is slightly higher than the North Yorkshire and national average.

Early Years Foundation Stage Profile – percentage achieving a good level of development			
	Harrogate & Knaresborough	North Yorkshire	National
2017	73.7%	71.6%	70.7%
2018	75.6%	72.5%	71.6%
2019	73.2%	72.8%	71.8%

3.5 Key Stage 2

69.4% of children in the constituency area achieved the expected level or above in reading, writing and maths combined, which is above the North Yorkshire and national benchmarks. The level of performance has increased by 3.6% since 2017, which is a slightly lower improvement than North Yorkshire and nationally.

Key Stage 2 - percentage achieving the expected standard or above in reading, writing and maths combined.			
	Harrogate & Knaresborough	North Yorkshire	National
2017	65.8%	58.7%	61.1%
2018	66.8%	62.2%	64.4%
2019	69.4%	63.3%	65.0%

3.6 Key Stage 4

The average Attainment 8 score, which measures the achievement of a pupil across eight qualifications, was 52.9. This is higher than the North Yorkshire and National average. Performance has increased slightly in the constituency since 2017.

KS4 – Average Attainment 8 Score			
	Harrogate & Knaresborough	North Yorkshire	National
2017	52.1	49.6	46.3
2018	52.1	48.3	46.6
2019	52.9	48.7	46.7

3.7 The Progress 8 score, which measures a pupil's progress from the end of primary school to the end of secondary school, was 0.25 which is also significantly above all benchmarks (0 is the national average).

KS4 – Average Progress 8 Score			
	Harrogate & Knaresborough	North Yorkshire	National
2017	0.24	0.17	0.00
2018	0.26	0.13	0.00
2019	0.25	0.09	0.00

- 3.8** The percentage achieving a grade 5 or above (grading is 9-1) in English and Maths was 55%. This is higher than the National average and the North Yorkshire average. The results in this constituency increased slightly between 2018 and 2019 whereas there was a more modest decrease across North Yorkshire and a small increase in scores Nationally.

KS4 – Percentage achieving a grade 5 or above in English and Maths			
	Harrogate & Knaresborough	North Yorkshire	National
2017	56.6%	50.4%	42.6%
2018	54.1%	47.7%	43%
2019	55.0%	47.4%	43.2%

3.9 Key Stage 5

The A-level average point score per entry in the constituency was 34.2, which is higher than the North Yorkshire and National averages.

KS5 – A-level average point score per entry			
	Harrogate & Knaresborough	North Yorkshire	National
2017	33.0	33.9	32.3
2018	32.9	32.8	31.8
2019	34.2	33.4	32.2

3.10 Not in education, employment or training

There were 1428 young people recorded in Year 11 in this constituency in May 2019 and of this cohort only 8 (0.56%) were not in education, employment or training after leaving school as of January 2020.

4.0 Fixed-term and Permanent Exclusions

4.1 Fixed-term exclusion incidents

The table below shows the number of fixed-term exclusion incidents for the 2019/20 academic year to 23rd March (lockdown).

Fixed term exclusions				
Academic year	Harrogate and Knaresborough	North Yorkshire	Percentage of North Yorkshire total	Most common reason
2019/20 (up to 23rd March Covid-19 lockdown)	571	4111	13.9%	Persistent disruptive behaviour (35%)
2018/19	1010	5962	16.9%	Persistent disruptive behaviour (43.2%)
2017/18	784	6,005	13.1%	Persistent disruptive behaviour (39.8%)
2016/17	591	4,583	12.9%	Persistent disruptive behaviour (32.3%)

In the 2019/20 school year up to Covid-19 lockdown (23rd March 2020) school year, 571 of the 4111 incidences of fixed-term exclusions in mainstream schools across the county were applied to 240 children and young people who went to schools in the constituency. The current rate of children fixed-term excluded at least once in the year is 1.4% of the mainstream school population in the constituency.

The most common reason for a fixed-term exclusion in the constituency has consistently been 'persistent disruptive behaviour'.

In 2018/19 schools in the constituency area had a 20.7% share of the total schools population in North Yorkshire but only a 16.9% share of fixed term exclusions for the whole county, this has decreased to 13.9% in the 2019/20 academic year.

Fixed-term exclusions can be a useful sanction, but frequent use can place pressure on family and foster placements, impacts on achievement, and may lead to risky behaviour while the pupil is not in school during the day.

4.2 Permanent exclusions

The table below shows the number of permanent exclusions and the most common reasons for permanent exclusion:

Permanent exclusions				
Academic year	Harrogate & Knaresborough	North Yorkshire	Percentage of North Yorkshire total	Most common reason
2019/20 (up to 23rd March Covid-19 lockdown)	11	54	20.4%	Persistent disruptive behaviour (3 exclusions)
2018/19	14	87	16.9%	Drug and alcohol related (60%)
2017/18	19	103	18.4%	Physical assault against a pupils (26.7%). Drug and alcohol related (26.7%)
2016/17	19	86	22.1%	Persistent disruptive behaviour (40%)

4.3 From September 2020 the transition of the Pupil Referral Service (PRS) to provide preventative places to reduce the need for secondary exclusions has been introduced. Schools are able to request placements at the PRS as part of a joint education programme for children that are disengaging from mainstream school. The partnership approach between the PRS and school will ensure that children receive the necessary support without a permanent exclusion.

4.4 In April 2020 Wellspring Multi Academy Trust took over the running of the PRS that serves the Harrogate and Knaresborough area. The provision has had a significant capital investment delivered by the MAT and changed its name to Springwell Harrogate.

5.0 Special Education Needs and Disabilities

5.1 Reshaping of SEN Provision in Harrogate & Knaresborough over the 2019/20 Academic Year

5.1.1 Targeted Mainstream Provision

As part of the SEND Strategic Plan for Educational provision 2018-23, it was identified that there was a need to change the model for Enhanced Mainstream School (EMS) to provide greater numbers of full time places for children with an Education, Health and Care (EHC) Plan who were able to access mainstream schooling but with additional support to meet their special educational needs. A new model of provision, Targeted Mainstream Provision (TMP) has been developed which is intended to help the LA meet demand for full time education provision for children with SEND and who have an Education, Health and Care Plan. As the number of children with an EHC Plan continues to rise and demand increases on special school and high cost independent school places, the establishment of full time places in TMP will assist the LA in providing suitable local education provision to meet levels of demand.

Following the required statutory process the decision to implement these changes from September 2020 was approved in August 2020. The number of schools currently approved to operate TMP represents the first phase and it is intended that over the next year further schools will be brought on board to increase the total number of TMP across the county. Grove Road Community Primary School will be the first school to begin operating the new model in the Harrogate district and will be fully operational from January 2021.

Outreach support and intervention for children and young people with SEND will continue to be met by the new SEND multi-disciplinary hubs made up of with specialist staff employed directly by the Local Authority including specialist teachers, practitioners, educational psychologists and therapists. These Hubs have been operational since September 2020 and are working with schools to provide support to children as and when required.

5.2 SEN Statistics for Constituency Area

As of January 2020 there were 566 children living in the constituency with a North Yorkshire funded EHC plan, 18.4% of the North Yorkshire total. The most common needs for children with a North Yorkshire funded EHC plan living in the area are Autistic Spectrum Disorder (ASD) at 40.6% and Social, Emotional and Mental Health (SEMH) at 16.6%, and Moderate Learning Disabilities (MLD) at 13.1%.

As of January 2020 school census there were 1555 children recorded as SEN Support from schools in this constituency, 16.9% of the North Yorkshire total. The most common needs for children receiving SEN support in the area are Specific Learning Difficulties (e.g. dyslexia) at 21.3% and Social, Emotional and Mental Health at 21.0%.

6.0 School Finance

6.1 Schools in Financial Difficulty – the countywide position

As of March 2020 the overall position for North Yorkshire Schools was:

- 37 schools with accumulated deficits totalling £7.2M
- This was an increase of £2.2M from 2018/19 (after adjusting for school closures, amalgamations and academy conversions in 2019/20)
- Deficits range from £1k (small primary) up to £1.6M (special school)
- Average primary school in deficit is £45k
- Average secondary school in deficit is £521k
- Of the 37 schools, 19 are predicting that their position will deteriorate
- 18 schools are projected to improve their position, but only 9 are projected to get back into surplus.

6.2 School Projections - Based on May 2020/21 Start budgets

- 115 LA maintained schools (49%) are projecting an in-year deficit in 2020/21
- 7 schools will move from a surplus balance to a deficit balance by March 2021
- 15% of LA maintained schools are in deficit – that is projected to rise to just over one in five by 2021/22 and two out of every five by March 2023.

	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23
Number of Schools in Deficit	54	47	37	35	55	93
Value of Deficit	£4.4M	£6.0M	£7.2M	£9.4M	£12.5M	£18.3M
Proportion of schools in deficit	19%	18%	15%	15%	23%	40%

6.3 Funding

- Concern around overall quantum of funding given cost pressures (e.g. future pay awards, additional expenditure and income loss associated with Covid-19)
- North Yorkshire secondary schools are placed 133 out of 149 local authorities in terms of funding. On average, a school in North Yorkshire will receive £5,151 per pupil in 2020-21 compared to a national average of £5,496. Comparing the funding for a 1,500 pupil secondary school this equates to a difference in funding of £0.5m
- For primary schools, a North Yorkshire school will receive on average £4,347 per pupil compared to a national average of £4279.
- Concern over impact of continued high needs financial pressures on school budgets
- North Yorkshire has a number of schools that, geographically, are vital in serving their local communities. Inadequate sparsity funding and general financial pressures, particularly for smaller secondary schools, continue to be a significant concern.

6.4 Schools in Financial Difficulty – Harrogate & Knaresborough

2020/21	2022/23
4 schools projecting to be in deficit by March 2021; 28.6% schools in Harrogate and Knaresborough	5 schools projecting to be in deficit by March 2023; 36% schools in Harrogate and Knaresborough
2 primaries; 1 secondary and 1 special	4 primaries; 1 secondary
Total value of deficits = £1,136k	Total value of deficits = £1,631k
Average primary deficit = £126k; Average secondary deficit = £872k Average special deficit = £11k	Average primary deficit = £92k; Average secondary deficit = £1,262k

7.0 Planning school places

7.1 School sustainability

The sustainability of schools is largely influenced by three key factors which are usually closely related to each other:

- Falling pupil rolls
- School standards
- Financial difficulty

Where school closures have regrettably occurred in North Yorkshire all of these factors have been relevant. There have been 10 closures in the county over the last 3 years but none in the constituency area.

7.2 Collaborative working

Collaborative working is two or more schools working together to the mutual benefit of their pupils with the overall aim of improving outcomes for all. This has the potential to broaden opportunities and contribute to efficiencies. There are three primary federations in the Harrogate and Knaresborough area. In two of these federations there are 2 maintained schools with a single governing body and Headteacher and the third is a federation of three primary schools.

King James's and Boroughbridge High Secondary Schools are currently considering federation to enable them to build further on the post-16 collaboration that has been in place for some time between the two schools.

7.3 Pupil rolls – current and future

The County Council has a statutory duty to ensure sufficient school places are available for every child under the Education Act 1996. For this purpose, it groups schools together into planning areas in accordance with the requirements of the

Education and Skills Funding Agency. Appendix 1 shows the planning areas together with:

- Capacity in the planning area
- Current numbers on roll
- Projected future numbers
- Projected impact of approved housing developments

The County Council is carefully monitoring pupil numbers across the Harrogate and Knaresborough constituency area. A large proportion of the constituency is rural and served by small schools located within villages. Across the constituency schools have worked innovatively to mitigate these challenges including forming local federations. Like all small schools the fluctuation of pupil numbers exacerbates the already challenging nature of school funding.

The general picture across the whole of the County shows projected growth in the urban areas contrasting with declining numbers in rural locations. A falling birth rate combined with changing demographics means that a number of small schools are facing financial challenges associated with low numbers on roll. There are several social and economic reasons for the rural pupil number issue including the availability and price of housing and employment factors.

The picture in the constituency area (Appendix 1) however shows a generally high take up of places and therefore lower surplus capacity across the board. The LA groups schools together into planning areas in accordance with the requirements of the Education and Skills Funding Agency. Only two primary planning areas differ from the low surplus capacity picture. They are the primary aged groupings known as Harrogate Urban Central and Boroughbridge Outer.

Appendix 1 does not include projections of pupil yield from sites proposed in the recently adopted Harrogate Borough Council Local Plan that do not yet have planning approval. Harrogate, Knaresborough and Ripon will accommodate most of the housing growth over the Local Plan Period.

The key points to note within LA planning areas across the constituency area are:

7.4 Primary

Harrogate Primary West – Members will be aware of the significant housing development planned/underway in the Harrogate west area. The LA has secured additional sites for education use at Bluecoat Park and Penny Pot Lane. Development has started at Penny Pot Lane and we are currently monitoring the pace of housing and the impact on the need for additional school places. Additional capacity has recently been added to Oatlands Junior CoE School.

The LA (Education and Highways) continue to be involved in strategic discussions with Harrogate Borough Council and site promoters regarding the significant urban extension to Harrogate west and the associated educational infrastructure required to meet the expected increase in demand for school places.

Harrogate Primary Outer Area – In response to the significant housing developments in Killinghall, the LA have added three classrooms at Killinghall CE School since 2017 increasing the school's capacity to that of a one form entry school (210 places).

Knaresborough Primary Town – A site for education provision has been secured at Manse Farm to primarily serve the Manse Farm development in Knaresborough and the proposed Highfield Farm development. Planning approval was granted earlier this

year. It is intended that the new school (with nursery provision) will be a free school (a state-funded school, operating as an academy, independent of the local authority). The proposed new school is therefore expected to be a mainstream free school under the DfE free school presumption process.

The age range of the school will be 3-11, providing places for 210 pupils (one form of entry) with the ability to expand to 420 places (two forms of entry) should that be required in the future. The school will provide places for boys and girls (mixed). The expected opening date is September 2022. The school will also support general school place sufficiency in the Knaresborough area and will be opened in a phased approach to avoid destabilising existing provision.

As part of the presumption route process, a stakeholder consultation ran for four weeks to 23 October 2020. The responses received by the closing date will be included in a report to the Children and Young People's Service Executive Members on 10 November 2020 and a decision will be made whether to approve the commencement of the Presumption Route process for the establishment of a new school at Manse Farm. If approved, NYCC will run a competition to identify the Academy Trust who will operate the school. Under this process NYCC is responsible for delivery and funding of the school using a combination of Basic Need Grant and developer contributions.

7.5 Secondary

Harrogate Secondary – Following discussions in 2019 with the local secondary schools additional capacity has been added at both Rossett School (2 additional classrooms) and Harrogate Grammar School (3 additional classrooms, nearing completion). Both will assist to meet the expected rise in demand for places as a result of housing growth.

8.0 Recommendation

- 8.1** That Members note the report and consider how they can influence the factors that affect School sustainability in the Harrogate and Knaresborough area.

Authors: Amanda Newbold (Assistant Director – Education and Skills), Howard Emmett (Assistant Director – Strategic Resources), Jane Le-Sage (Assistant Director – Inclusion), Andrew Dixon (Strategic Planning Manager)

Appendices

Appendix 1 – Planning Areas and forecast surplus/shortfall school places

Appendix 1

	Places available as at 2019/20	Number on roll 2015/ 16	Number on roll 2019/ 20	Surplus capacity 2019/20	Forecast pupils as at 2024/25	Pupils from current permissions until 2024/25	Surplus capacity 2024/25
Boroughbridge Primary Area Boroughbridge Primary Kirkby Hill CE Roecliffe CE	474	379	330	144	324	154	-4
Boroughbridge Primary Outer Area Dishforth Airfield CP Great Ouseburn CP Green Hammerton CE Kirk Hammerton CE Marton-cum-Grafton CE Nun Monkton Primary St Peter's Brafferton CE Staveley CP	784	496	551	233	553	47	184
	1258	875	881	377	877	201	180
Harrogate Primary Urban Central Bilton Grange CP Coppice Valley Primary Saltergate Community Junior Saltergate Infant Starbeck Primary Academy New Park Primary Academy St Joseph's Catholic Primary School, Harrogate, A Voluntary Academy Willow Tree CP Woodfield Primary	2399	2067	2010	389	1876	87	436
Harrogate Primary Urban East Grove Road CP Hookstone Chase Primary Richard Taylor CE St Robert's Catholic	1153	1122	1160	-7	1164	15	-26
Harrogate Primary Urban West Oatlands Infant Oatlands Junior Pannal Primary Rossett Acre Primary St Peter's CE Primary Western Primary	2115	2040	2098	17	2007	168	-60
Harrogate Primary Outer Area All Saint's CE School Askwith CP Beckwithshaw CP Birstwith CE Admiral Long CE Darley CP Follifoot CE Hampsthwaite CE Kettlesing Felliscliffe CP Killinghall CE North Rigton CE Ripley Endowed Sicklinghall CE Spofforth CE	1268	1118	1198	70	1199	136	-67
	6935	6347	6499	436	6246	406	283
Knaresborough Primary Aspin Park Academy Meadowside Academy St John's CE Primary St Mary's Primary School Knaresborough, A Voluntary Catholic Academy	1190	1190	1146	44	1132	110	-52

Knarborough Primary Outer Area Goldsborough CE Long Marston CE Scotton Lingerfield Primary Tockwith CE	433	399	428	5	427	84	-78
	1623	1589	1574	49	1559	194	-130
Boroughbridge Secondary Boroughbridge High School	763	673	480	283	447	54	262
Harrogate & Rural Secondary Harrogate Grammar Rossett School Harrogate High St John Fisher Catholic High St Aidan's CE High Nidderdale High*	7685	7610	7879	-194	8200	208	-723
Knarborough Secondary King James's School	1705	1564	1545	160	1568	94	43

* some of these areas serve schools outside the constituency area

* figures above take into account outstanding housing permissions but not Local Plan proposals.



**North Yorkshire County Council
Harrogate and Knaresborough Area Constituency Committee
12 November 2020**

**North Yorkshire Healthy Child Programme –
Public Consultation on Service Changes**

Purpose of Report

To invite the Area Constituency Committee to comment on this consultation.

Background

North Yorkshire County Council, in partnership with Harrogate and District NHS Foundation Trust, is proposing a new model for Health Visiting and School Nursing Services (the Healthy Child Programme) in the County.

Proposals

The consultation document is at Appendix A to this report. Appendix B is the survey which poses various questions on which views/comments are sought as part of the consultation.

An officer from the County Council's Health and Adult Services Directorate will be joining this meeting at 11am to introduce this report and respond to any questions from Members.

Consultation

The public consultation is taking place between 26 October 2020 to 4 January 2021. A series of online events are planned. In addition, the Healthy Child Programme Team is welcoming the opportunity to speak to any existing meetings or groups which would add value to the consultation process. There is also an online survey which can be accessed at www.northyorks.gov.uk/healthychild

Physical copies of the consultation information, as well as copies in a range of other languages, can be requested by emailing healthychild@northyorks.gov.uk

Area Constituency Committee Comments

Any comments which the Committee wishes to make can be fed into the meeting of the Scrutiny of Health Committee on 18 December 2020.

Recommendation

The Area Constituency Committee is invited to comment on this consultation.

Ruth Gladstone, Principal Democratic Services Officer
North Yorkshire County Council
Tel: (01609) 532555
Email: ruth.gladstone@northyorks.gov.uk

Background documents: None

The Healthy Child Programme in North Yorkshire

Public consultation on the proposed changes to
health visiting, school nursing and related services

26 October 2020 to 4 January 2021



Introduction

North Yorkshire is home to 130,000 children and young people.

Ensuring a good start in life is a shared goal for all parents, families and communities, as well as for the local organisations responsible for health, education, childcare and welfare.

There is an African proverb that it takes a village to raise a child and that is as true in North Yorkshire as it is around the world. Many people play a part in enabling babies, children and young people to grow and develop at key milestones in their lives. North Yorkshire is a good place in which to live as a child or young person, with a good range of childcare provision, high performing schools and well-recognised health and care services for those children, young people and parents who need extra support.

North Yorkshire County Council, in partnership with Harrogate and District NHS Foundation Trust, is proposing a new model for the Healthy Child Programme (which currently comprises Health Visiting and School Nursing Services) in the county. We want to hear your views about our proposals and how they can be implemented.

The Healthy Child Programme, which supports children and young people aged 0-19 and their families, is one service amongst many. It offers both universal services (services that every child and family should get, such as the new born visit at 10-14 days) for all children, young people and families and targeted help for those most in need.

This consultation document sets out our proposals which are outlined below.

- We (the council) propose intensifying our focus on children under 5, based on the evidence that supporting them has a greater impact throughout life, gives them the best start in life and prepares them to be ready to learn.
- We want to secure longer term funding and certainty for the Healthy Child Programme in North Yorkshire, within the context of the national reduction in Public Health Grant which is the main source of funding for the service.
- We propose extending and developing the partnership between North Yorkshire County Council and Harrogate and District NHS Foundation Trust (HDFT), to provide the service for a period of up to ten years, taking us to 2031.
- We want to learn from the emergency changes made to the current service during the response to Covid-19.
- We propose implementing a new service model as a result of all of the above factors.

In putting these proposals forward, we are making clear pledges to you.

Our commitments

- All children and young people will receive universal and targeted services to enable them to have the best start in life, through our work in children's 'early help' and social care, schools and community support for children and young people with additional needs. 'Early help' provides support when need is identified at any point in a child's life. It is not a specific service but a joined up approach across all service providers to work with children, young people and families to prevent the need for statutory/costly interventions.
- We will prioritise our public health grant-funded Healthy Child Programme towards children under five, to support their early development and to ensure that they are ready to learn.
- All new-born babies and their parent(s)/carer(s) will have a face-to-face visit from a qualified Health Visitor.
- We will continue to provide targeted support for 5-19 year olds, through a range of different programmes and services.
- Our Healthy Child 0-19 services will combine a mix of face-to-face, online, individual and group work services, tailored to the personal circumstances of each family.
- We will continue to work with children and families, local service providers in the public and private sector, and voluntary and community groups to ensure that the right support is provided by the right person and at the right time.

What is the Healthy Child Programme?

The Healthy Child Programme is a national health promotion and early support programme for children, young people and their families. It aims to bring together health, education and other partners to deliver an effective programme of services and support. There is a mandatory requirement to provide some elements of the programme.

The programme is currently comprised of the following services.

- An evidence-based approach for the delivery of public health services to families with children aged 0-5, led by Health Visitors.
- Early intervention and prevention public health programmes for children and young people aged 5-19 and their families. These build on the pregnancy to 0-5 service and are led by school nurses.

Since the transfer of Public Health services to councils in April 2013, the Healthy Child Programme has been paid for by local government, under the direction of the Director of Public Health. Most councils, but not all, have worked with an NHS partner to provide the service. In North Yorkshire, until now, Harrogate and District NHS Foundation Trust has provided separate services for children aged 0-5 and 5-19.

How is the service provided currently?

The current service can be summarised as follows.

HEALTHY CHILD PROGRAMME	
0-5 YEARS	5-19 YEARS
HEALTH VISITING	SCHOOL NURSING
<p>5 MANDATORY HEALTH REVIEWS</p> <ul style="list-style-type: none"> • Antenatal (28 weeks) check: Health promoting visit • 10-14 days after birth: New baby review • 6-8 weeks old: 6-8 week assessment • 9-12 months old: One year assessment • 2-2½ years old (two to two-and a half-year integrated review) <p>A range of services and support given to families</p>	<p>5 HEALTH REVIEWS</p> <ul style="list-style-type: none"> • 4-5 year old health needs assessment • 10-11 year-old health needs assessment • Screening service <ul style="list-style-type: none"> - National Child Measurement Programme which measures the height and weight of children and brief advice given to families if child is overweight or obese (mandatory requirement) - Vision and hearing screening at school entry • Support for emotional wellbeing and resilience and reducing risk-taking in young people

As such, the Healthy Child Programme forms part of a comprehensive network of children and young people's services commissioned and provided by North Yorkshire County Council, the NHS and other partners in the county. It means that there is an extensive range of support for all children, young people and their families, as well as extra help for those who need it most. Many of the children's services provided by North Yorkshire County Council and Harrogate and District NHS Foundation Trust are rated by the regulators, Ofsted and the Care Quality Commission, as outstanding or good.

The range and quality of children and young people's services in the county puts North Yorkshire in a relatively good position when public services are faced with significant cuts

in the funding they receive from Central Government. In this case, we are facing a year on year cut of up to £4 million in the Public Health Grant for North Yorkshire.

It is within this context that the County Council is proposing changes to the Healthy Child Programme, with a view to making savings while ensuring that all children continue to have the best start in life and have access to the right support as they grow into adulthood.

Why are we proposing to change the service?

There are three main reasons why we are proposing to change the current service.

The national Public Health Grant is being reduced.

This means that North Yorkshire will lose up to £4 million funding and all Public Health programmes will have to make savings as a consequence. Indeed, some will stop altogether. These proposals, alongside investment in children and young people's emotional and mental well-being and services to reduce drug and alcohol misuse, mean that a third of the Public Health Grant available to the County will continue to be spent on children and young people. This translates to 33% of Public Health Grant being spent on children and young people who constitute about 22% of the North Yorkshire population.

The savings from the Healthy Child Programme budget is £750,000 over three years.

Our priority is to focus on children aged under five

The foundations of a healthy life are set in early childhood and in North Yorkshire, we wish to prioritise investment in children aged 0-5 years in order to ensure they have the best start in life. In the context of the reduction in the Public Health Grant, the council seeks to secure this through a long term funding arrangement for the Healthy Child Programme for a period of up to 10 years. There is evidence that indicates a focus on 0-5 years does not only support improving health outcomes, but improves wider societal and economic outcomes. National policy related to providing the best start in life provides further evidence that increasing investment in children aged 0-5 years can impact on childhood obesity, emotional

wellbeing and school readiness. Improvements in these areas will in turn support lifelong positive outcomes.

The universal elements of the Healthy Child Programme identify children and families who are at risk of poor outcomes and who are in need of additional support. Focussing assessment on children aged 0-5 means the most vulnerable families can be provided with additional support at the earliest opportunity. Health visitors and their teams are skilled practitioners who build parental confidence and can ensure families receive early help before problems develop further. This approach can not only improve the life chances of the child but should reduce demand for higher cost specialist services as the child grows older and, later, in adult life.

We have learned from how services have operated under Covid-19 restrictions

The pandemic has changed how we deliver the current service for the long-term. The profound impact of the virus on society and on public services means that people have been using services differently and some staff have developed new roles and skills. As national lockdown is easing, the current service is recovering but it will never return to the pre-Covid-19 status because of the emergency changes we implemented. This consultation is proposing to learn from the service that has been provided during the Covid-19 pandemic. For example, many families have given feedback saying that access to advice over the telephone, on face time or online has been really helpful to them.

The service will use tools that have been shown to be effective in identifying and measuring risks to assess family need and risk, and ensure that families most in need receive face-to-face contacts.

What will the proposed new service look like?

Most parents and carers can confidently support their child's development, but some experience challenges that can make this task more difficult. Factors such as poor mental health, financial hardship or ongoing conflict in a relationship all influence parents' ability to provide a nurturing environment for their child. There are a range of health promotion activities, support and practices which have good evidence of improving outcomes for children, by working directly with children themselves and helping parents or practitioners to support children's development.

The new service will focus on health promotion activities and early support. It will be an integrated 0-19 service that brings together many aspects of what is currently provided by the health visiting (0-5) and school nursing (5-19) services. We will continue to provide all of the mandatory elements of the service for all age groups. For a small number of families, this may be through a virtual or digital offer. There will be universal and targeted provision with a focus on families with children under the age of five, delivered by appropriately trained, skilled teams. This approach will be an important way of providing children and young people with the skills and resilience they need to achieve a variety of important positive health and wellbeing effects, including increased physical and mental wellbeing, educational attainment, and reduced youth crime and anti-social behaviour.

The new service will build on learning about how services have operated under Covid-19 restrictions, introducing a blended approach of face-to-face and online contact for families, based on robust assessment of the child and family's needs. Families and young people have engaged with services in a way that is relevant and appropriate to their needs and staff have developed new skills to support them in doing so. For example, some people have opted to get extra support online, including peer support from, and group work with, other families.

For the under 5s, the proposals prioritise infant feeding and family diet and nutrition, and children's readiness to learn as areas for improvement in the new service. For children and young people aged 5-19, the proposals prioritise emotional health and resilience and risk taking behaviour as areas for improvement in the new service. This will allow greater integration of the NHS-led Healthy Child Programme with the County Council's Children and Young People's Service and other relevant services across health and social care.

The new service will be delivered through a partnership between North Yorkshire County Council and Harrogate and District NHS Foundation Trust, using what's called a Section 75 Agreement (which gives powers to local authorities to delegate the provision of services to an NHS Foundation Trust). There will be a separate 30-day public consultation on the partnership agreement in the winter of 2020/2021.

How will the new service be different from the current service?

The proposed new service is significantly different from the current service in a number of ways. It will continue to deliver universal services for all families and will also allow for resources to be targeted to those most in need. Protecting children at risk of harm and those in need remains the top priority.

The main changes are as follows.

- All new babies will have a face-to-face visit from a Health Visitor, and follow up visits will be either face-to-face or online, depending on the family needs and identified risks.
- Services will be provided face-to-face or virtually dependent on family needs and identified risks.
- All contacts with children under one year will be undertaken by a qualified Health Visitor.
- Contacts with families with a child over one year old will be delivered by a skilled team under the direction of a Health Visitor. This approach will allow for a co-ordinated and integrated approach in responding to needs.
- Some of the services provided to school aged children (5-19) such as vision and hearing screening, and advice and support about daytime and night time wetting for school age children will not be provided.
- Support for emotional wellbeing and resilience and in reducing risk taking in young people will be enhanced.
- We are working closely with local partners (Families, Clinical Commissioning Groups, Primary Care, NHS Hospitals, Voluntary Organisations and Community Groups) to ensure that children and families are supported to access alternative services, for the aspects of the current service that will no longer be delivered with the new service. We will ensure that children, young people and families and the wider public have the information on how to access alternative services and support.

What does our equality impact assessment say?

We have carried out an equality impact assessment (EIA) which can be found at www.northyorks.gov.uk/healthychild

Equality impact assessments ensure that our policies, services and legislation do not discriminate against anyone and that, where possible, we promote equality of opportunity.

We will update this following comments received during the consultation and the North Yorkshire County Council Executive and the Harrogate and District NHS Foundation Trust Board will consider it again before a final decision is made on implementing the new service. The EIA has identified that there will be an impact on children and young people receiving some aspects of the service that will no longer be provided and we will offer

support to families to adapt to those changes. The strength of North Yorkshire's full range of children and young people's services will help families to get the support that they need.

We anticipate that, if these proposals are implemented, the new service will have a positive impact for children, young people and their families, particularly as there will be a single, more integrated 0-19 service across the county which will lead to a more responsive service for children and families. However, we recognise that aspects of the current service delivery model will not be delivered and the partnership will carry out an analysis of the gaps in services to be fully aware of potential risks.

A combination of face-to-face, online and group based service delivery can increase and improve how children and families can be supported. We anticipate that by making joint decisions with families, health and social care providers and schools, the right care and support will be available in a timely manner. Similarly, by greater joint working we will increase and improve how children and families are supported.

How to have your say on these proposals

We want to hear your views on the proposals set out in this document and, in particular on the following three questions:

1. In the context of a reduction in North Yorkshire's Public Health Grant of up to £4 million in the next few years, do you support the proposals to prioritise children under 5, and their families, so that they have the best start in life?
2. In the context of a reduction in North Yorkshire's Public Health Grant of up to £4 million in the next few years, do you support the proposals for 5-19 year olds which are focussed on,
 - supporting vulnerable young people;
 - developing a service to help young people improve their emotional resilience and wellbeing.

How would you see that support being provided to children and young people?

3. We have learned from how we had to adapt during the Covid-19 pandemic, and in future, we want to deliver some of the Healthy Child Programme online and via the telephone.

How do you think digital and telephone services could help support families in North Yorkshire?

You can answer these questions, tell us your views and give us your suggestions in the following ways:

- Go to www.northyorks.gov.uk/healthychild read the information, and complete the online survey before 4 January 2021.
- Email healthychild@northyorks.gov.uk
- Write to us at:

Healthy Child 0-19 consultation
Central Admin Team
North Yorkshire County Council
County Hall
Northallerton
North Yorkshire
DL7 8AE

- If you are unable to complete the survey online, a printout can be requested by emailing healthychild@northyorks.gov.uk
Print outs will also be available on request at your local library.

Please return your completed survey to the above address.

If you would like to request a paper copy of the survey, or require this information in a different language or a more accessible format such as easy read, please contact healthychild@northyorks.gov.uk or call 01609 780780.

You can also register for an online event to hear about our proposals and ask questions:

Date	Time	
3 November 2020	10:30	Register at www.northyorks.gov.uk/healthychild
4 November 2020	18:00	
5 November 2020	13:30	
6 November 2020	10:30	
17 November 2020	10:30	
18 November 2020	18:00	
19 November 2020	13:30	
20 November 2020	10:30	

Unfortunately, due to Covid-19 restrictions, it is unlikely that we will be able to host face-to-face events during this consultation

How long is the consultation?

This will be a 10-week consultation beginning on Monday 26 October 2020 and ending on Monday 4 January 2021. The feedback received will be presented to North Yorkshire County Council and Harrogate and District NHS Foundation Trust Executives, and subject to the outcome of the consultation, it is anticipated the new service will be in place on 1 April 2021.

What happens after the consultation closes?

The responses received during this public consultation will be considered by North Yorkshire County Council's Executive, as well as its Scrutiny of Health Committee, and by Harrogate and District NHS Foundation Trust Board, before any final decision is made. Subject to the outcome of this consultation and due consideration, it is proposed that the new service will begin on 1 April 2021.

Frequently Asked Questions

1. What is this public consultation about?

This consultation is about the proposals for an integrated 0-19 Healthy Child Service, which includes Health Visiting (0-5) and School Aged (5-19) services, and the proposed new model for the delivery of the mandated contacts and targeted support for families.

2. What is the Healthy Child Programme?

The Healthy Child Programme is a national public health programme for children, young people and their families. It aims to bring together health, education and other partners to deliver an effective programme of early intervention, prevention and support. There is a statutory requirement for the Council to provide some elements of the programme.

Health visitors lead the delivery of public health services and support to families, from pregnancy to children aged 0-5.

School nurses lead some of the public health services and support for children, young people (aged 5-19) and their families.

Harrogate and District NHS Foundation Trust currently provides the Healthy Child Programme in North Yorkshire.

3. Why a new service model is being proposed?

The national Public Health Grant in North Yorkshire has reduced by up to £4 million. As a result, North Yorkshire County Council will have to make savings across all Public Health programmes. Some programmes have stopped or will stop.

In the context of the reduction in Public Health Grant, we are prioritising children aged 0-5. This is based on the evidence that increasing investment in children during their early years can positively affect many areas of a child's life, which in turn support lifelong positive outcomes.

We have also prioritised support for vulnerable young people and emotional resilience and wellbeing in children and young people.

Protecting children at risk of harm and those in need remains the top priority for the programme.

We are looking to continue our relationship with Harrogate and District Foundation Trust for a longer term of up to 10 years. This will provide the opportunity to transform the way we provide services to children and families, and help closely align the programme with the Early Help Service run by the County Council's Children and Young People's Service, as well as other health services and community support

4. How will vulnerable children and young people be supported?

There will be no significant change to the health visitors' role in local safeguarding procedures and processes.

The School Aged (5-19) Safeguarding Model includes a team aligned with the North Yorkshire Multi-Agency Screening Team (MAST) to support safeguarding procedures where it is deemed appropriate for the service to be engaged beyond the initial strategy meeting. The new model for children and young people aged 5-19 includes a specialist team of nurses to support children subject to a child protection plan and children who are looked after. The model adheres to the North Yorkshire Safeguarding Policy, Procedures and Practices.

5. What difference will the new service model make to children, young people and families?

Every family with a child under 5 years will receive the five mandatory health reviews. The service will aim to deliver on 100% of contacts with a focus on face-to-face delivery for key contacts (the five health reviews detailed in the table in the 'How is this service provided currently' section) in families identified as requiring face-to-face/ home visits through a

robust Family Health Needs Assessment. Some contacts will be carried out using virtual methods based on robust risk assessment.

However, because of the reduction in Public Health grant and the focus on children under 5, the programme will not be able to provide the level of service that has previously been provided to school aged children (5-19). Some of the services that have stopped or will stop include:

- Hearing and vision screening at school entry
- Perinatal mental health listening visits (support for women who may experience anxiety and depression during pregnancy and after childbirth)
- Drop-ins in schools – to offer advice and support on health and wellbeing issues (e.g. children with asthma and sexual health support)
- Level 1 continence support (advice and support about daytime and night time wetting) for school age children
- Sexual health services
- Sign off of school health care plans
- School entry and Year 6 health questionnaires

6. How will I get support for the services that are stopping?

The Healthy Child Programme is only one source of support and information for children and families, and they are often in contact with many services and agencies. The proposals present the opportunity for closer working between the programme and other health and social services and community support, to ensure support that meets the individual needs of children, young people and families.

We are therefore working together to develop systems and processes that will enable families and young people to access the support they need. Some of these are explained below.

Families with children under 5 years

7. Will I still have a named health visitor?

Every family with a child under 5 years will have a named health visitor.

8. Will all child health clinics close? How will babies be weighed?

Well Baby Clinics will not be offered as part of the proposed model. Babies will be weighed in line with the recommendations in the Healthy Child Programme for example when targeted support is required to support with infant feeding or where babies need targeted support to monitor development.

The service will assess community need and use venues to provide group support to meet the needs of the local population. For example, group activities to support breast feeding or maternal mental health/ perinatal mental health and attachment.

9. How will perinatal mental health concerns be identified and supported if perinatal mental health listening visits no longer take place?

The Health Visitor will identify maternal mental health needs through the Family Health Needs Assessment and assessment of risk factors. Targeted support may be provided through listening visits (support for women who may experience anxiety and depression during pregnancy and after childbirth) or group activity or signposting to online support and activities.

10. How will young parents be supported?

Young parents will continue to be considered a vulnerable group and will receive all five mandated contacts and targeted support when required.

Children and young people (5-19)

11. Will my school have a named school nurse?

No, there will not be capacity in the 5-19 workforce to provide a named school nurse for each school. The service will develop online support available to schools. The emotional health and resilience team will provide targeted support to children and young people at Tier 1 Children and Adolescent Mental Health Service level (early support for children and young people with low level emotional and mental health issues).

12. What will happen if parents have concerns about their child's hearing?

Hearing will be considered at all 0-5 health reviews. At any point health visitors can refer direct to audiology for a hearing test. We are also developing ways that will enable professionals (e.g. teachers and GPs) to refer children with hearing problems to hospital audiology services for a hearing test.

13. What will happen if parents have concerns about their child's vision?

Routine eye checks are offered to newborn babies and young children to identify any problems early. Free NHS sight tests are also available at opticians for children under 16 and for young people under 19 in full-time education.

14. Who will sign off school health care plans for children and young people with managed asthma, epilepsy and diabetes?

There is not a formal requirement for health care plans to be “signed off” by a health professional. However, the health professional overseeing the child’s care would be asked to input into the plan. This can be any health professional and would only be a school nurse if they are overseeing the child's care

15. Who will provide continence support (advice and support about daytime and night time wetting) for school age children?

We are developing ways that families can access the information they need to self-manage these conditions at the level 1 (low level) stage.

16. Who will provide sexual health advice and support?

The Council will continue to support the delivery of quality Personal, Social and Health Education (PHSE) and implementation of statutory relationships and sex education (SRE) in schools. The service will provide effective signposting to local sexual health services.

17. Monthly GP liaison will stop and will be delivered differently. What does this mean?

The current process for GP liaison about children, young people and families will be reviewed. We will discuss how the health visiting and school nursing services liaise with practices in partnership with GPs once the new model is agreed.

Glossary

Local organisations

A local organisation is an organisation which delivers services or activities in a particular area. For us this means within the North Yorkshire boundary in one or all of the 7 local district or borough areas.

Universal services

Services that every child and family should get for example the new born visit at 10-14 days.

Targeted services

Services that are for people with specific needs, for example the emotional and mental wellbeing service for young people.

Early help

Early Help provides support when need is identified at any point in a child's life. It is not a specific service but a joined up approach across all service providers to work with children, young people and families to prevent the need for statutory/costly interventions.

Public sector agencies

Public sector agencies are organisations which deliver Government provided services such as North Yorkshire County and District Councils or partners such as Harrogate District Foundation Trust

Evidence based approach

An approach where research has proven that services and support work well. This approach helps us to agree what to carry on doing and what to change.

Evidence based tools

Evidence based tools can be things like questionnaires, interviews, observations, risk assessments. These tools can help us to identify what works well and what does not.

Commissioned services

This is where the local authority (e.g. NYCC) has asked and appointed a provider to deliver a particular service. For example, NYCC has commissioned HDFT to provide parts of the Healthy Child Programme like health visiting and school nursing services.

Outcomes

We want any services we provide to be able to support you and your child to have a healthy start. This is an 'outcome' of the service commissioned.

Clinical Commissioning Groups (CCGs)

CCGs are groups of general practices (GPs) which come together in each area to commission the best services for their patients and population.

Primary care

This is the first point of contact with the health care system. Primary care includes general practice, community pharmacy, dental, and optometry (eye health) services.

Gap analysis

An analysis of the gaps in services, which should include what needs to be done to address them.

Mandated contacts

Mandatory visits that every family with a child under five receives from the health visitor to carry out health reviews.

Key mandated contacts/visits

- Antenatal (28 weeks) check: health promoting visit
- 10-14 days after birth: new baby review
- 6-8 weeks old: 6-8 week assessment
- 9-12 months old: one year assessment
- 2-2½ years old (two to two-and a half-year integrated review)

Child Protection Plan

This is a plan made after a child has been the subject of a Child Protection case conference.

Local safeguarding procedures and processes

These are guidelines and activities that explain what the council will do to keep children and young people safe.

Tier 1 services

Early support for children and young people with low level emotional and mental health issues.



The Healthy Child Programme in North Yorkshire

Public consultation on the proposed changes to
health visiting, school nursing and related services

26 October 2020 to 4 January 2021



Public consultation on proposed changes to the Healthy Child Programme 0-19 service (health visiting, school nursing and related services)

North Yorkshire County Council, in partnership with Harrogate and District NHS Foundation Trust, is proposing a new model for the Healthy Child Programme (which currently comprises Health Visiting and School Nursing Services) in the county.

We want to hear your views about these proposals and how they can be implemented.

The Healthy Child Programme, which supports children and young people aged 0-19 and their families, is one service among many. It offers both universal services for all children, young people and families and targeted help for those most in need.

Please complete and return this survey before 9am on 4 January, 2021.

A copy of our Privacy Notices can be found at
<https://www.northyorks.gov.uk/privacy-notice>

Please tell us which district you live in:

- Selby
- Richmondshire
- Hambleton
- Scarborough
- Ryedale
- Harrogate
- Craven

What is your gender?

- Male
- Female
- I describe myself in another way
- Prefer not to say

What is your ethnicity?

- White
- Mixed/Multiple ethnic groups
- Asian/Asian British
- Black/African/Caribbean/Black British
- Other ethnic group
- Prefer not to say

Which age category are you in?

- Under 16
- 16-19
- 20-29
- 30-39
- 40-49
- 50-64
- 65-74
- 75-84
- 85 +
- Prefer not to say

Do you consider yourself to be a disabled person or to have a long-term, limiting condition?

- Yes
- No
- Prefer not to say

In what role are you completing this survey? (Please tick all that apply)

- I am responding on behalf of an organisation/in my professional role
- I am a member of the public who lives in North Yorkshire
- I am a healthy child service user
- I am a member of staff affected by the change to the service

In the context of a reduction in North Yorkshire’s Public Health Grant of up to £4 million in the next few years, do you support the proposals to prioritise children under 5, and their families, so that they have the best start in life?

Yes

No

Please give reasons for your answer:

(Please don’t include any personal or sensitive information in these answers)

Please continue on a separate sheet if necessary.

In the context of a reduction in North Yorkshire’s Public Health Grant of up to £4 million in the next few years, do you support the proposals for 5-19 year olds, which are focussed on:

- **supporting vulnerable young people**
- **developing a service to help young people improve their emotional resilience and wellbeing**

Yes

No

Please give reasons for your answer:

(Please don't include any personal or sensitive information in these answers)

Please continue on a separate sheet if necessary.

We have learned from how we had to adapt during the Covid-19 pandemic, and in future, we want to deliver some of the Healthy Child programme online and via the telephone. How do you think digital and telephone services could help support families in North Yorkshire?

(Please don't include any personal or sensitive information in these answers)

Please continue on a separate sheet if necessary.

THANK YOU FOR COMPLETING THIS SURVEY.

Please return your completed survey to:

Healthy Child 0-19 consultation
Central Admin Team
North Yorkshire County Council
County Hall
Northallerton
North Yorkshire
DL7 8AE

Or you can return it to your local library, or scan/photograph it and email to **healthychild@northyorks.gov.uk**



**North Yorkshire County Council
Harrogate and Knaresborough Area Constituency Committee
12 November 2020
Committee Work Programme**

Purpose of Report

To ask Members to consider, amend and add to the Committee's work programme.

Work Programme

The Committee's work programme is at Appendix 1.

Remit of the Committee

The Area Constituency Committees:

- Act as a forum for Members to bring forward issues affecting their local Electoral Divisions
- Hear and respond to questions and statements from members of the public relating to anything affecting the community within the constituency area
- Agree a Work Programme which lists items of business which the Committee wishes to consider at future meetings
- Undertake meaningful scrutiny of local health issues within their constituency area, complementing the strategic work undertaken by the Scrutiny of Health Committee
- Undertake meaningful scrutiny of local transport issues within their constituency area, complementing the strategic work undertaken by Transport, Economy and Environment Overview and Scrutiny Committee
- Act as consultees in major decisions that affect their constituency area (including responding to consultations)
- Make recommendations on the application of Innovation funding (supported by the Stronger Communities Team)
- Develop a working relationship with the local MP, sharing updates and information on relevant local issues being addressed by the committee.

Work Programme Items

The intention is for the Committee to develop a work programme that: is owned by the Committee; has items on it that are important locally but relevant at a strategic, county level; evolves over time and is not static.

The Committee Chairman, Vice-Chairman and the Democratic Services Officer will keep the work programme up to date and determine which items need to be considered at a public committee meeting and which could be picked up elsewhere.

Alternative ways of dealing with issues that come to the Committee could include:

- Referral to an officer at the County Council and/or District Council for a response;
- Referral to the Democratic Services Officer to conduct further research to ascertain whether it was appropriate for the committee to review;
- Referral to County Council and/or District Council Overview and Scrutiny;
- Referral to the Chairman and Vice-Chairman to consider, outside of a formal committee meeting;
- Referral to the appropriate Executive Member to consider.

Recommendation

Members are asked to consider, amend and add to the Committee's work programme.

Ruth Gladstone, Principal Democratic Services Officer
North Yorkshire County Council
Tel: (01609) 532555
Email: ruth.gladstone@northyorks.gov.uk

Harrogate and Knaresborough Area Constituency Committee Work Programme 2020/21

Thursday 9 January 2020, 9.30am, Cairn Hotel, Ripon Road, Harrogate	
Subject	Description
County Council Budget 2020/21	To note the position and agree any comments for referring to the County Council's Executive
TalkTalk FibreNation Rollout in Harrogate	To note work to be undertaken by FibreNation in the constituency
Cycle Path Network Provision	To note the County Council;s approach to cycle path network provision
Walking Infrastructure Plan for Harrogate and Knaresborough	To note the work being undertaken to produce a walking infrastructure plan for Harrogate and Knaresborough
Thursday 19 March 2020 – Meeting cancelled after the agenda papers were published	
Subject	Description
County Lines Drug Dealing	Presentation by Operation Expedite, North Yorkshire Police
Scams and eCrime	Presentation by Trading Standards, North Yorkshire County Council
Rural Commission Update	To note the work being undertaken by the Rural Commission
National Productivity Investment Fund – West Harrogate Improvement Package	To note the progress being made
Harrogate and Knaresborough Parking Strategy	To note the progress being made
Harrogate Transport Improvement Programme	To note the progress being made
Thursday 12 June 2020 – Cancelled	
Informal meetings of Members of the Committee were held during the pandemic when formal meetings of the Council for most committees were postponed	
2 April, 23 April, 14 May, 4 June, 24 June, 23 July, 20 August, 24 September and 16 October 2020	
Thursday 12 November 2020, 9.30am, Live broadcast remote meeting	
Subject	Description
Schools, Educational Achievement and Finance	To consider an annual report about schools, educational achievement and finance, to include attainment data, the landscape regarding organisational status/school places, school finances, and the position in relation to exclusions. <i>Note: The CYPS Directorate is reporting annually, in autumn, to each of the 6 ACCs.</i>
North Yorkshire Healthy Child Programme – Public Consultation on Service Changes	To invite the Area Constituency Committee to comment on this consultation.

Friday 8 January 2021, 9.30am, Live broadcast remote meeting

Subject	Description
County Council Budget 2021/22	To advise of the current position and invite Committee to agree any comments which it wishes to refer to the County Council's Executive.
Highway Congestion - Update	To receive a six monthly update on the Harrogate Transport Improvement Programme.

Thursday 18 March 2021, 9.30am, Live broadcast remote meeting

Subject	Description
No business has been scheduled for this meeting yet	

Other business to be scheduled, in due course, within the Work Programme:-

- Crime Data - Annual overview presentation of all crime data for the Harrogate and Knaresborough area. (To consider an overview of crime in the area compared to the rest of the county. The report and presentation should identify any issues of particular concern in the area. A representative of North Yorkshire Police to present and respond to questions.)
- North Yorkshire Fire and Rescue Service – Presentation about the Service's Risk and Resource Model.
- Discussion with Andrew Jones MP. (For the Committee to have a discussion with the MP.)

Author: Ruth Gladstone, Democratic Services, Tel: 01609 532555, Email: ruth.gladstone@northyorks.gov.uk

Background documents: None